Spring Green, Wisconsin

Financial Report

Year Ended 6/30/2021



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Financial Statements and Supplementary Financial Information

Year Ended June 30, 2021

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Financial Statements and Supplementary Financial Information

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Independent Auditor's Report

Board of Education River Valley School District Spring Green, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the River Valley School District (the "District"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the River Valley School District, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that management's discussion and analysis and the budgetary comparison schedule – general fund and the schedules of the employer's proportionate share of the net pension and OPEB liability (asset) and employer contributions – Wisconsin Retirement System and LRLIF, on pages 4 through 11 and 42 through 46 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Financial Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining balance sheet and combining statement of revenues, expenditures, and changes in fund balances - nonmajor governmental funds are presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedules of expenditures of federal awards and state financial assistance are presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Guidelines, issued by the Wisconsin Department of Administration, and are also not a required part of the basic financial statements. The combining balance sheet and combining statement of revenues, expenditures, and changes in fund balances - nonmajor governmental funds and the schedules of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the combining balance sheet and combining statement of revenues, expenditures, and changes in fund balances - nonmajor governmental funds and the schedules of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 4, 2021, on our consideration of the River Valley School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Wippei LLP

Wipfli LLP Madison, Wisconsin

November 4, 2021

Management's Discussion and Analysis

Year Ended June 30, 2021

This section of the River Valley School District's annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2021. Please read it in conjunction with the District's financial statements, which immediately follow this section.

Financial Highlights

- The District's overall financial position, as reflected in total net position is \$18,899,879.
- Net position increased \$1,845,437 during the year.
- In the governmental funds, the District's total fund balance increased \$1,416,017 during the year. The General Fund balance increased by \$988,351.

Overview of the Financial Statements

The basic financial statements are comprised of (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. In addition, other information supplementary to the basic financial statements is provided.

Government-Wide Financial Statements

- The government-wide financial statements are the *statement of net position* and *statement of activities*. These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements distinguish functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*, from functions that are intended to recover all or a significant portion of costs through user fees and charges called *business-type activities*. The District has no business-type activities.
- The statement of net position presents information on all the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.
- The *statement of activities* presents information showing how the District's net position changed during the year. This statement reports the cost of government functions and how those functions were financed for the fiscal year.

Management's Discussion and Analysis

Year Ended June 30, 2021

Fund Financial Statements

- The District also produces *fund financial statements*. A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities. The District, like other state and local governments, uses fund accounting to demonstrate compliance with finance-related legal requirements. Fund statements generally report operations in more detail than the government-wide statements and provide information that may be useful in evaluating a district's near-term financing requirements.
- There are two fund financial statements, the *balance sheet* and the *statement of revenues, expenditures, and changes in fund balances*. Generally, fund statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.
- Because the focus of fund financial statements is narrower than that of the government-wide statements, it is
 useful to make comparisons between the information presented. By doing so, readers may better understand
 the long-term implications of the government's near-term financial decisions. Both the governmental fund
 balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances
 provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.
- The District has only governmental funds. The District maintains individual governmental funds (general, special revenue, debt service, and capital projects) as needed.
- Financial information is presented separately on both the *balance sheet* and the *statement of revenues, expenditures, and changes in fund balances* for the general fund since this fund is considered to be a major fund. Data for the remaining governmental funds are combined into a single, aggregated column.
- The District adopts an annual budget for all governmental funds. For financial statement reporting purposes, the general fund and special education fund are combined and reported as the general fund. A budgetary comparison statement for the general fund has been provided to demonstrate budget compliance.

Management's Discussion and Analysis

Year Ended June 30, 2021

Notes to the Financial Statements

- The *notes to the financial statements* provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements.
- The major features of the District's financial statements, including the portion of the activities reported and the type of information contained, are shown in the table below.

	Government-Wide	Governmental
Scope	Entire District (except	The activities of the District that
	fiduciary funds).	are not proprietary or fiduciary,
		such as instructional, support
		services, and community
		services.
Required financial	Statement of net position.	Balance sheet.
statements	Statement of net position.	balance sheet.
	Statement of activities.	Statement of revenues,
		expenditures, and changes
		in fund balance.
Basis of accounting	Accrual accounting.	Modified accrual
and measurement		accounting.
of focus	Economic resources	
	focus.	Current financial
		resources focus.
Type of asset and	All assets and liabilities,	Generally, assets expected
liability information	both financial and capital,	to be used up and liabilities
	short-term, and long-term.	that come due during the
		year or soon thereafter.
		No capital assets or long-
		term liabilities included.
Type of inflow and	All revenues and expenses	Revenues for which cash is
outflow information	during the year,	received during or soon
	regardless of when cash or	after the end of the year;
	is paid.	expenditures when goods
		or services have been
		received and the related
		liability is due and payable.

Management's Discussion and Analysis

Year Ended June 30, 2021

Financial Analysis

The District as a Whole

Net position. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$18,899,879 at the close of the most recent fiscal year.

By far the largest portion of the District's net position (\$9,556,229 or 51 percent) reflects its investment in capital assets (e.g., land, buildings, furniture, and equipment), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

River Valley School District

Net Position

Governmental Activities	2020	2021
Current and other assets	\$ 10,003,420	\$ 13,243,479
Capital assets	10,987,442	10,440,276
Total assets	20,990,862	23,683,755
Deferred outflows of resources	3,838,310	5,226,845
Long-term liabilities	1,408,734	1,425,703
Other liabilities	1,248,328	1,612,335
Total liabilities	2,657,062	3,038,038
Deferred inflows of resources	5,117,668	6,972,683
Net position:		
Net investment in capital assets	9,965,255	9,556,229
Restricted	2,453,471	4,366,680
Unrestricted	4,635,716	4,976,970
Total net position	\$ 17,054,442	\$ 18,899,879

• The 2020 balances were restated for the implementation of GASB 84.

Management's Discussion and Analysis

Year Ended June 30, 2021

The District as a Whole (Continued)

River Valley Change in		
Governmental Activities	2020	2021
Revenues:		
Program revenues:	4 005 050	÷ === = = = = =
Charges for services	\$ 835,959	\$ 572,308
Operating grants and contributions	2,533,147	2,473,562
General revenues:		0.044.005
Property taxes	9,677,460	9,811,085
State aid-formula grants	6,529,221	6,783,856
Other	98,875	520,779
Total revenues	19,674,662	20,161,590
Expenses:		
Instruction	10,848,707	10,448,427
Pupil services	1,240,892	1,066,146
Instructional staff services	1,123,437	1,216,751
General administration services	399,729	489,752
Building administration services	726,976	666,197
Business services	3,516,391	3,807,388
Insurance	126,851	111,412
Other support services	3,716	35,493
Community services	96,605	84,688
Interest	39,184	34,582
Unallocated depreciation, excluding direct	356,927	355,317
Total expenses	18,479,415	18,821,685
Change in position	1,195,247	1,845,437
Net position - Beginning of year	15,859,195	17,054,442
Net position - End of year	\$ 17,054,442	\$18,899,879
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Management's Discussion and Analysis

Year Ended June 30, 2021

The District as a Whole (Continued)

The District's total revenues were \$20,161,590 for the year ended June 30, 2021. Property taxes and state formula aid accounted for 82 percent of total revenue for the year. The remaining 18 percent came from operating grants and contributions, charges for services, and other general revenues.

The total cost of all programs and services was \$18,316,153. The District's expenses are predominantly related to instruction (57 percent). The purely administrative activities of the District accounted for just 6 percent of total costs.

Governmental Funds

The District completed the year with a total governmental fund balance of \$8,487,808, which is \$1,416,017 more than last year's ending fund balance of \$7,071,791.

The general fund had an increase in fund balance of \$988,351. This was primarily due major buildings and grounds projects finishing after June 30, 2021. Two of these projects were updating the windows at the Middle School and the District wide drainage issues. In addition, the District budgeted \$500,000 to replace the track and this project did not occur. Last, some state grant amounts were higher than expected.

Revenues and other financing sources exceeded expenditures and other financing uses by \$427,666 for the other nonmajor governmental funds. These funds included the Donation/Student Activity Fund, Debt Service Fund, Capital Projects Fund, Food Service Fund, and Community Service Fund.

General Fund Budgetary Highlights

The District's original and final budget for the general fund anticipated that expenditures and other financing uses would exceed revenues and other financing sources by \$29,500, the actual results for the year show a \$988,351 surplus.

Actual revenues were \$278,079 more than expected, due largely to additional state aid.

The actual expenditures were \$956,738 less than budget. This is primarily due to the track not being replaced, but having a budget of \$500,000. In addition, the Middle School window replacement project and District drainage project were completed after June 30, 2021 and will be a part of the 2021-2022 expenditures.

Management's Discussion and Analysis

Year Ended June 30, 2021

Capital Assets and Debt Administration

Capital Assets

At the end of the 2021 fiscal year, the District had invested over \$24 million in a broad range of capital assets, including land, buildings, and equipment. Additional information about capital assets can be found in Note 5. Total accumulated depreciation on these assets exceeded \$13 million for governmental activities.

Asset acquisitions for governmental activities totaled \$299,475.

The District recognized depreciation expense of \$846,081 for governmental activities.

	Cupitul Assets	
Governmental Activities	2020	2021
Land	\$ 138,643	\$ 138,083
Construction in process	113,587	40,082
Buildings and improvements	19,993,383	20,366,363
Land improvements	944,278	944,278
Machinery and equipment	2,300,197	2,300,197
Accumulated depreciation	(12,502,646)	(13,348,727)
Total	\$ 10,987,442	\$ 10,440,276

River Valley School District *Capital Assets*

Long-Term Liabilities

At year-end, the District had \$1,270,593 in loans and other long-term debt outstanding. Additional information about the District's long-term obligations is presented in Note 6 to the financial statements.

River Valley School District *Outstanding Long-Term Liabilities*

Governmental Activities	2020	2021
State trust fund loan	\$ 1,022,187	\$ 884,047
Other post-employment benefits	386,547	541,656
	\$ 1,408,734	\$ 1,425,703

The District retired \$138,140 of outstanding notes.

Management's Discussion and Analysis

Year Ended June 30, 2021

Factors Bearing on the District's Future

Current circumstances that will impact the District's financial status in the future are as follows:

The state's biennial budget for 2021-2023 provided a \$0 per pupil adjustment under revenue limits for 2021-2022 and 2022-2023. This is the major piece of the revenue limit formula, as the District will have to consider other revenue sources to balance future budgets. In addition, the District enrollment is projected to decrease over the next six years. Enrollment for the 2021-2022 fiscal year is projected to decrease by approximately 40 students from the prior year.

The State of Wisconsin has an open enrollment law that allows students to attend the school district of their choice with few restrictions. The state adjusts each district's general state aid payment based on the number of students who transfer. The District expects to have a net loss of 70 students that will decrease state aid by approximately \$612,000 in 2021-2022.

The District will be in Year 3, which is the final year of a non-recurring operational referendum in 2021-2022. The referendum amount in 2021-2022 is \$3,213,000. The District will have to consider a future operational referendum beginning with the 2022-2023 and/or consider significant budget reductions.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Brian Krey, Business Manager, River Valley School District, 660 W. Daley St., Spring Green, WI 53588.

Government-Wide Financial Statements

Statement of Net Position

June 30, 2021

	G	overnmental
Assets and Deferred Outflows of Resources		Activities
Current assets:		
Cash and investments	\$	7,082,339
Receivables:		
Taxes		2,847,971
Due from other governments		169,833
Total current assets		10,100,143
Noncurrent assets:		
Restricted net pension asset		3,143,336
Capital Assets:		
Capital assets not being depreciated		178,165
Capital assets being depreciated, net		10,262,111
Total noncurrent assets		13,583,612
Total assets		23,683,755
Deferred outflows of resources:		
Related to pensions/OPEB		5,226,845
Total assets and deferred outflows of resources	\$	28,910,600
Liabilities, Deferred Inflows of Resources, and Net Position		
Current liabilities:		
Accounts payable	\$	164,470
Accrued liabilities		1,447,865
Current portion of long-term obligations		142,791
Total current liabilities		1,755,126
Noncurrent liabilities:		
Note payable		741,256
Net OPEB liability		541,656
Total noncurrent liabilities		1,282,912
Total liabilities		3,038,038
Deferred inflows of resources:		
Related to pensions/OPEB		6,972,683
Net position:		
Net investment in capital assets		9,556,229
Restricted		4,366,680
Unrestricted		4,976,970
Total net position		18,899,879
Total liabilities, deferred inflows of resources, and net position	\$	28,910,600

River Valley School District Statement of Activities Year Ended June 30, 2021

				Program			Re	et (Expenses) evenues and Changes in Net Position
						Operating		Total
/-		_		narges for		Frants and	G	overnmental
Functions/Programs		Expenses		Services	Co	ontributions		Activities
Governmental activities:								
Instruction:	~		~	452.004	~	064 200	÷	
Regular instruction	\$	6,541,776	\$	452,891	\$	961,308	\$	(5,127,577)
Vocational instruction		627,138		-		-		(627,138)
Special education instruction		2,174,982		-		1,240,177		(934,805)
Other instruction		1,104,531		76,025		-		(1,028,506)
Total instruction		10,448,427		528,916		2,201,485		(7,718,026)
Support services:								
Pupil services		1,066,146		-		-		(1,066,146)
Instructional staff services		1,216,751		32,914		-		(1,183,837)
General administration services		489,752		-		-		(489,752)
Building administration services		666,197		-		-		(666,197)
Business services		3,807,388		10,478		272,077		(3,524,833)
Insurance		111,412		-		-		(111,412)
Other support services		35,493		-		-		(35,493)
Community services		84,688		-		-		(84,688)
Interest		34,582		-		-		(34,582)
Depreciation - Unallocated		355,317		-		-		(355,317)
Total support services		7,867,726		43,392		272,077		(7,552,257)
Total school district	\$	18,316,153	\$	572,308	\$	2,473,562	\$	(15,270,283)
General revenues:								
Property taxes:								
General purposes								9,558,363
Debt service								172,722
Community service								80,000
State and federal aids not restricted to s	pec	ific functions						6,783,856
Interest and investment earnings								5,628
Gain on sale of fixed assets								482,770
Miscellaneous								32,381
Total general revenues								17,115,720
Change in net position								1,845,437
Net position - Beginning of year, as restate	d							17,054,442
Net position - End of year							\$	18,899,879

Fund Financial Statements

Balance Sheet - Governmental Funds

June 30, 2021

	General Fund	Non-major Governmental Funds		G	Total overnmental Funds
Assets:					
Cash and investments	\$ 5,858,995	Ś	1,223,344	Ś	7,082,339
Receivables:		•	, ,		, ,
Taxes	2,847,971		-		2,847,971
Due from other governments	156,871		12,962		169,833
Due from other funds	3,086		-		3,086
Total assets	\$ 8,866,923	\$	1,236,306	\$	10,103,229
			<u> </u>		
Liabilities:					
Accounts payable	\$ 164,470	\$	-	\$	164,470
Accrued liabilities	1,437,989		9,876		1,447,865
Due to other funds	-		3,086		3,086
Total liabilities	1,602,459		12,962		1,615,421
Fund balances:					
Restricted	-		1,223,344		1,223,344
Unassigned	7,264,464		-		7,264,464
Total fund balances	7,264,464		1,223,344		8,487,808
Total liabilities and fund balances	\$ 8,866,923	\$	1,236,306	\$	10,103,229

River Valley School District Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position June 30, 2021

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - Governmental funds			\$ 8,487,808
Capital assets used in governmental activities are not financial resources and,			
therefore, are not reported in the fund statements. Amounts reported for			
governmental activities in the statement of net position:			
Governmental capital assets	\$	23,789,003	
Governmental accumulated depreciation		(13,348,727)	10,440,276
The net pension and OPEB liability (asset) and the deferred outflows of resour	ces	and	
deferred inflows of resources related to pensions and OPEB are only reported	in		
the statement of net position:			
Net pension asset			3,143,336
Net OPEB liability			(541,656)
Deferred outflows of resources related to pensions/OPEB			5,226,845
Deferred inflows of resources related to pensions/OPEB			(6,972,683)
Long-term liabilities, including notes payable, are not due in the current period	ł		
and, therefore, are not reported in the fund statements. Long-term liabilities			
reported in the statement of net position that are not reported in the funds			
balance sheet are:			
Notes payable			(884,047)
Total net position - Governmental activities			\$ 18,899,879

River Valley School District Statement of Revenues, Expenditures, and Changes in Fund Balances -Governmental Funds Year Ended June 30, 2021

Devenues		General Fund		on-major vernmental Funds	Go	Total overnmental Funds
Revenues:	\$		\$	252,722	ć	0 911 095
Property taxes Other local sources	Ş	9,558,363 98,569	Ş	232,722 144,876	\$	9,811,085 243,445
Interdistrict sources		426,735		1,706		428,441
Intermediate sources		24,382		1,700		24,382
State sources		7,985,054		- 14,128		7,999,182
Federal sources		850,747		257,949		1,108,696
Other sources		60,169		486,750		546,919
Total revenues		19,004,019		1,158,131		20,162,150
Expenditures:		19,004,019		1,130,131		20,102,130
Instruction:						
Regular instruction		6,859,199		32,946		6,892,145
Vocational instruction		670,629		1,721		672,350
Special instruction		2,306,834				2,306,834
Other instruction		1,129,671		1,010		1,130,681
Total instruction		10,966,333		35,677		11,002,010
Support services:						,,.
Pupil services		1,062,407		64,416		1,126,823
Instructional staff services		1,270,485		1,496		1,271,981
General administration services		511,052		-		511,052
Building administration services		713,914		-		713,914
Business services		3,261,335		450,736		3,712,071
Insurance		111,412		-		111,412
Other support services		19,043		16,450		35,493
Community services		-		88,655		88,655
Total support services		6,949,648		621,753		7,571,401
Debt service:						
Principal		-		138,136		138,136
Interest		-		34,586		34,586
Total debt service		-		172,722		172,722
Total expenditures		17,915,981		830,152		18,746,133
Other financing sources (uses):						
Transfers in/(out)		(99,687)		99,687		-
Net change in fund balances		988,351		427,666		1,416,017
Fund balances - Beginning of year, as restated		6,276,113		795,678		7,071,791
Fund balances - End of year	\$	7,264,464	\$	1,223,344	\$	8,487,808

River Valley School District Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to the Statement of Activities Year Ended June 30, 2021

Net change in fund balances - Governmental funds (from previous page)	\$	1,416,017
Amounts reported for governmental activities in the statement of activities are different becaus	e:	
The acquisition of capital assets is reported in the governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. Capital outlays reported in governmental fund statements \$ 299,475 Depreciation expense reported in the statement of activities (846,081) Remaining book value of capital assets sold (560)		
Amount by which capital outlays are more than depreciation in the current year		(547,166)
Vested employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year. This amount is the net effect of the changes in employee benefit accounts		838,450
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities. The amount of long-term debt principal payments in the current year		138,136
		<u> </u>
Change in net position - Governmental activities	\$	1,845,437

Note 1: Summary of Significant Accounting Policies

Introduction

The financial statements of the River Valley School District (the "District") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

Reporting Entity

The River Valley School District is organized as a common school district. The District, governed by a nine-member elected school board, operates grades pre-kindergarten through 12 and is comprised of all or part of 17 taxing districts.

This report includes all of the funds of the District. The reporting entity for the District consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. This report does not contain any component units.

New Accounting Pronouncement

GASB Statement No. 84, Fiduciary Activities establishes standards of accounting and financial reporting for fiduciary activities. It was determined that the District's Private-Purpose Trust Fund did not meet the criteria to be reported as a fiduciary activity. Therefore, the District reclassified Private-Purpose Trust Funds totaling \$25,508 previously reported in a Fiduciary fund and increased the beginning assets and fund balance in the District's donation/student activity fund and the beginning assets and net position in governmental activities by the above amount as a result of implementing GASB Statement No. 84.

Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the District.

The statement of net position and the statement of activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The District applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position are available. Depreciation expense that can be specifically identified by function is included in the direct expenses of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the statement of activities.

Fund Financial Statements

The fund statements provide information about the District's fundss. Separate statements for each fund category are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The District reports the following major governmental funds:

• General Fund – This is the District's primary operating fund. It accounts for all financial activity that is not accounted for and reported in another fund, including educational programs for students with disabilities.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they become both measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific costreimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less and shares in the local government investment pool.

The Debt Service Fund accounts for its transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the Trust and Agency Funds use separate and distinct accounts. All other funds share in common bank and investment accounts.

State Statutes permit the District to invest available cash balances, other than debt service funds, in time deposits (maturing in not more than three years) of authorized depositories, U.S. Treasury obligations, U.S. agency issues, municipal obligations within Wisconsin, high-grade commercial paper, and the local government pooled investment fund administered by the state investment board. Available balances in the Debt Service Fund may be invested in obligations of the United States and the local government pooled investment fund administered by the State of Wisconsin Investment Board.

Deposits and Investments (Continued)

Donations to the District of securities or other property are considered trust funds and are invested as the donor specifies. In the absence of any specific directions, the District may invest the donated items in accordance with laws applicable to trust investments.

All investments are stated at fair market value, except for the investment in the Local Government Investment Pool, and the annuity contracts, which are reported on the amortized cost basis.

Receivables and Payables

All accounts receivable are shown at gross amounts and, where appropriate, are reduced by an allowance for uncollectible accounts. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Capital Assets

Capital assets are recorded at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The District maintains a threshold level of \$5,000 for capitalizing capital assets.

Capital assets are recorded in the government-wide financial statements but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared no longer needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 10 to 70 years for land improvements and buildings and 5 to 20 years for equipment.

The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life is not capitalized.

Capital assets not being depreciated include land and construction in progress.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Accumulated Unpaid Sick Pay and Other Employee Benefit Amounts

Pensions - For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement Systems (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits Other than Pensions (OPEB) Plan - The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the Net OPEB Liability, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Other Postemployment Benefits, OPEB Expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports deferred outflows of resources related to pensions/OPEB for its proportionate shares of collective deferred outflows of resources related to pensions/OPEB and District contributions to pension/OPEB plans subsequent to the measurement date of the collective net pension/OPEB asset/liability.

Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents the acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District reports deferred inflows related to pensions/OPEB for its proportionate share of collective deferred inflows related to pensions/OPEB.

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first.

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form - prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the Board of Education - the District's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Fund Balances (Continued)

Assigned fund balance: This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The Board of Education has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first, then unrestricted resources - committed, assigned, and unassigned - in order as needed.

Property Tax Levy

Under Wisconsin law, personal property taxes and first installment real estate taxes are collected by city, town, and village treasurers or clerks who then make proportional settlement with the school district and county treasurer for those taxes collected on their behalf. Second installment real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the city, town, village, and school districts before retaining any for county purposes.

The aggregate district tax levy is apportioned and certified by November 6 of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full or two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District may be paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the period for which the taxes are levied. The 2020 tax levy is used to finance operations of the District's fiscal year ended June 30, 2021. All property taxes are considered due on January 1 when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30 and are available to pay current liabilities.

Note 2: Stewardship and Accountability

Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues school districts may derive from general school aids and property taxes unless a higher amount is approved by a referendum. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993
- A referendum on or after August 12, 1993

Note 3: Cash and Investments

The District's cash and investment balances at June 30, 2021 were as follows:

Deposits with financial institutions Investments:	\$ 2,560,744
Local Government Investment Pool Fund	 4,521,595
Total	\$ 7,082,339

Deposits

Custodial Credit Risk: Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of June 30, 2021, the District's bank balance of \$2,560,744 was not exposed to custodial credit risk.

Investments

Interest Rate Risk: The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. State Statute limits the maturity of commercial paper and corporate bonds to not more than seven years.

Credit Risk: State Statute limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. Ratings are not required, or available, for the Wisconsin Local Government Investment Pool (LGIP). The District has no investment policy that would further limit its investment choices.

The District is a participant in the Local Government Investment Pool (LGIP), which is authorized in Wisconsin statutes 25.14 and 25.17 under the oversight of the State of Wisconsin Investment Board. The LGIP is not registered with the Securities Exchange Commission as an investment company. The LGIP operates and reports to participants on the amortized cost basis. LGIP pool shares are bought and redeemed at \$1 based on the amortized cost of the investment in the LGIP is not subject to the fair value hierarchy disclosures.

Note 4: Interfund Balances and Activity

Interfund receivable and payable balances in the fund financial statements on June 30, 2021, are as follows:

Receivable Fund	Α	mount	
General Fund	Nonmajor funds	\$	3,086

The outstanding balance between funds results from loans to cover operating expenses. These loans are to be repaid as soon as funding is available.

In the statement of net position, amounts reported in fund balance sheets as interfund balances have been eliminated within the governmental activities columns.

Interfund transfers at June 30, 2021, were as follows:

Fund	Transfer In	Transfer Out
Major fund -		
General Fund	-	99,687
Nonmajor governmental funds	99,687	-
Total	99,687	99,687

The purpose for the interfund transfer to the Food Service Fund is to cover the deficit in that fund.

Note 5: Capital Assets

Capital asset balances and activity for the year ended June 30, 2021, were as follows:

	 Beginning Balance	Increases		Decreases	Ending Balance
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 138,643	\$	- \$	(560) \$	138,083
Construction in process	 113,587	40,08	2	(113,587)	40,082
Total capital assets not being depreciated	 252,230	40,08	2	(114,147)	178,165
Capital assets being depreciated:					
Land improvements	944,278		-	-	944,278
Buildings and improvements	19,993,383	372,98	D	-	20,366,363
Equipment	 2,300,197		-	-	2,300,197
Total capital assets being depreciated	 23,237,858	372,98	D	-	23,610,838
Less accumulated depreciation for:					
Land improvements	738,349	23,82	5	-	762,175
Buildings and improvements	9,913,063	715,98	7	-	10,629,050
Equipment	 1,851,234	106,26	8	-	1,957,502
Total accumulated depreciation	 12,502,646	846,08	1	-	13,348,727
Total capital assets, being depreciated - Net of					
accumulated depreciation	 10,735,212	(473,10	1)	-	10,262,111
Governmental activities capital assets - Net	\$ 10,987,442	\$ (433,01	9) \$	(114,147) \$	10,440,276

Depreciation expense was charged to governmental activities as follows:

Instruction Regular	\$ 13,992
Other instruction	46,936
Support Services	
Business services	429,836
Depreciation not charged to a specific function	355,317
Total depreciation for governmental activities	\$ 846,081

Note 6: Long-Term Obligations

The District's long-term obligations activity for the year ended June 30, 2021, was as follows:

	Balance 07/01/20	Additions	Reductions	Balance 06/30/21	Amounts Due Within One Year
State trust fund loan - direct					
borrowing	\$ 1,022,187 \$	-	\$ 138,140	\$ 884,047	\$ 142,791
Net OPEB liability	386,547	155,109	-	541,656	-
Totals	\$ 1,408,734 \$	155,109	\$ 138,140	\$ 1,425,703	\$ 142,791

General Obligation Debt

All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District. General obligation debt at June 30, 2021, is comprised of the following individual issues:

					Original	
Direct Borrowing	Date of Issue	Final Maturity	Interest Rate	In	debtedness	Balance
State trust fund loan	5/26/2016	3/15/2027	3.5%	\$	1,507,079 \$	682,702
State trust fund loan	5/26/2016	3/15/2026	3.0%		377,000	201,345
Total general obligation debt				\$	1,884,079 \$	884,047

Legal Debt Limit

The 2020 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$1,035,208,757. The legal debt limit and margin of indebtedness as of June 30, 2021, in accordance with Section 67.03(1)(a) of the Wisconsin Statues, are as follows:

Equalized Valuation	\$ 1,035,208,757
Debt limit 10%	103,520,876
General Obligation indebtedness	(884,047)
Less: Amounts available for financing general obligation debt:	
Debt service fund	16
Legal debt margin	\$ 102,636,845

Note 6: Long-Term Obligations (Continued)

Aggregate cash flow requirements for the retirement of long-term principal and interest as of June 30, 2021, are as follows:

Governmental Activities Year Ended June 30: Principal Totals Interest 2022 \$ 142,789 \$ 29,933 \$ 172,722 147,599 25,123 2023 172,722 2024 152,515 20,207 172,722 2025 157,707 15,015 172,722 2026-2027 283,437 13,913 297,350 Totals \$ 884,047 \$ 104,191 \$ 988,238

Note 7: Net Position

Net position reported on the government wide statement of net position at June 30, 2021:

Governmental Activities:

Net investment in capital assets: Land and other nondepreciable assets Other capital assets, net of accumulated depreciation Less: related long-term debt outstanding	\$ 252,230 10,188,046 (884,047)
Total net investment in capital assets	9,556,229
Restricted:	
Net pension asset	\$ 3,143,336
Debt service	16
Capital projects	909,879
Donation & student activities	313,449
Total restricted	4,366,680
Unrestricted	4,976,970
Governmental activities net position	\$ 18,899,879

Note 8: Fund Balance

Fund balance reported on the balance sheet - governmental funds at June 30, 2021:

Restricted Fund Balance

Debt service	\$ 16
Capital projects	909,879
Donation & student activities	313,449
Total restricted fund balance	\$ 1,223,344
Unassigned Fund Balance	
General Fund	\$ 7,264,464
Total unassigned fund balance	\$ 7,264,464

Note 9: Employee Retirement Plans - Wisconsin Retirement System

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found online at <u>http://etf.wi.gov/publications/cafr.htm</u>.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Note 9: Employee Retirement Plans - Wisconsin Retirement System (Continued)

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to receive a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuariallyreduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2011	(1.2)%	11.0 %
2012	(7.0)%	(7.0)%
2013	(9.6)%	(9.0)%
2014	4.7 %	25.0 %
2015	2.9 %	2.0 %
2016	0.5 %	5.0 %
2017	2.0 %	4.0 %
2018	2.4 %	17.0 %
2019	0.0 %	(10.0)%
2020	1.7 %	21.0 %
Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and executives and elected officials. Starting on January 1, 2016, the executive and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$562,864 in contributions from the employer.

Contribution rates as of June 30, 2021, are as follows:

Employee Category	Employee	Employer
General (including teachers, executives,		
and elected officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.65%
Protective without Social Security	6.75%	16.25%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the District reported an asset of \$3,143,336 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2019, rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the District's proportion was 0.05034865%, which was an decrease of 0.00185553% from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized pension expense of \$(339,508).

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	-	Deferred Dutflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	4,549,372 \$	979,926
Net differences between projected and actual earnings on pension plan investments			5,901,357
Change in assumptions		- 71,297	2,901,557
Changes in proportion and differences between employer contributions			
and proportionate share of contributions		5,390	24,454
Employer contributions subsequent to the measurement date		356,063	-
Total	\$	4,982,122 \$	6,905,737

\$356,063 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30	Net Deferred Outflows (Inflows) of Resources
2022	\$ (584,920)
2023	(163,958)
2024	(1,075,478)
2025	(455,322)

Actuarial Assumptions

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	December 31, 2019
Measurement date of net pension liability (asset)	December 31, 2020
Actuarial cost method	Entry age
Asset valuation method	Fair value
Long-term expected rate of return	7.0%
Discount rate	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table
Postretirement adjustments*	1.9%

*No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based on an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2020, is based on a rollforward of the liability calculated from the December 31, 2019, actuarial valuation.

Long-Term Expected Return on Plan Assets: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns As of December 31, 2020

	Asset	Long-Term Expected Nominal Rate	Long-Term Expected Real Rate
Asset Class	Allocation %	of Return %	of Return %
Core fund:			
Global equities	51.0%	7.2%	4.7%
Fixed income	25.0%	3.2%	0.8%
Inflation sensitive assets	16.0%	2.0%	(0.4)%
Real estate	8.0%	5.6%	3.1%
Private equity/debt	11.0%	10.2%	7.6%
Multi-asset	4.0%	5.8%	3.3%
Total core fund	115.0%	6.6%	4.1%
Variable fund:			
U.S. equities	70.0%	6.6%	4.1%
International equities	30.0%	7.4%	4.9%
Total variable fund	100.0%	7.1%	4.6%

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.4%

Asset allocations are managed within established ranges; target percentages may differ from actual monthly allocations.

Single Discount Rate: A single discount rate of 7.00% was used to measure the Total Pension Liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.00% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate:

	1% Decrease	Current	1% Increase
	to Discount	Discount	to Discount
	Rate (6.00%)	Rate (7.00%)	Rate (8.00%)
District's proportionate share of the net pension liability (asset)	\$ 2,992,020	\$ (3,143,336))\$ (7,649,709)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <u>http://etf.wi.gov/publications/cafr.htm</u>.

Payables to the Pension Plan

At June 30, 2021, the District reported a payable of \$0 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2021.

Note 10: Other Postemployment Benefits - Local Retiree Life Insurance Fund

Plan Description

The Local Retiree Life Insurance Fund (LRLIF) is a cost-sharing multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found online at <u>http://etf.wi.gov/publications/cafr.htm</u>.

Benefits Provided

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2021, are as follows:

Coverage Type	Employer Contribution
50% postretirement coverage	40% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2020, are as follows:

Attained Age		Basic	Supplemental
	<u>,</u>	0.05	<u> </u>
Under 30	\$	0.05	\$ 0.05
30-34		0.06	0.06
35-39		0.07	0.07
40-44		0.08	0.08
45-49		0.12	0.12
50-54		0.22	0.22
55-59		0.39	0.39
60-64		0.49	0.49
65-69		0.57	0.57

*Disabled members under age 70 receive a waiver-of-premium benefit.

During the reporting period, the LRLIF recognized \$1,963 in contributions from the employer.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the District reported a liability of \$541,656 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2020, rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net OPEB liability was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2020, the District's proportion was 0.09847000%, which was an increase of 0.00769300% from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized pension expense of \$69,229.

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	0	Deferred utflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	- :	\$ 25,845
Net differences between projected and actual earnings on			
pension plan investments		7,886	-
Change in assumptions		210,712	37,165
Changes in proportion and differences between employer contributions			
and proportionate share of contributions		23,639	3,936
Employer contributions subsequent to the measurement date		2,486	-
Total	\$	244,723	\$ 66,946

\$2,486 reported as deferred outflows of resources related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30	O (In	Net Deferred Outflows (Inflows) of Resources	
2022	\$	32,143	
2023		31,290	
2024		30,412	
2025		28,199	
2026		35,098	
Thereafter		18,149	

The total OPEB liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

January 1, 2020
December 31, 2020
Entry age normal
2.12%
4.25%
2.25%
3.00
0.1% - 5.6%
Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total OPEB Liability for December 31,2020 is based upon a roll-forward of the liability calculated from the January 1, 2020 actuarial valuation.

Long-Term Expected Return on Plan Assets: The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carrier's general fund, specifically 10-year A-Bonds (as a proxy, and not tied to any specific investment). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2020

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
Asset Class	Index	Allocation	Rate of Return
U.S. Government bonds	Barclays Credit	50%	1.47%
U.S. Mortgages	Barclays MBS	50%	0.82%
Inflation			2.20%
Long-term expected rate of return			4.25%

The long-term expected rate of return and expected inflation rate remained unchanged from the prior year at 4.25% and 2.20% respectively. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

<u>Single Discount Rate:</u> A single discount rate of 2.25% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 2.87% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.74% as of December 31, 2019 to 2.12% as of December 31, 2020. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient. The plan's fiduciary net position is projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate: The following presents the District's proportionate share of the net OPEB liability calculated using the discount rate of 2.25%, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.25%) or 1 percentage point higher (3.25%) than the current rate:

	1% Decrease		Current	1% Increase	
	to Discount		Discount	to Discount	
	Rate (1.25%)		Rate (2.25%)	Rate (3.25%)	
District's proportionate share of the net OPEB liability	\$	736,807 \$	5 541,656	\$ 394,069	

Note 11: Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There was no significant reduction in the District's insurance coverage in fiscal 2021.

Note 12: Risks and Uncertainties

Beginning in March 2020, the United States economy began suffering adverse effects from the COVID 19 Virus Crisis ("CV19 Crisis"). As of the date of issuance of the financial statements, the District has not suffered material adverse impact from the CV19 Crisis. The future impact of the CV19 Crisis on the District cannot be reasonably estimated at this time.

Required Supplementary Information

River Valley School District Budgetary Comparison Schedule - General Fund Year Ended June 30, 2021

	 Budgeted Amounts Original and Final	Actual	Varianc Final B Posi Actual (Nega		
Revenues:					
Property taxes	\$ 9,539,763	\$	9,558,363	\$	18,600
Other local sources	86,850	•	98,569	•	11,719
Interdistrict sources	407,714		426,735		19,021
Intermediate sources	10,180		11,221		1,041
State sources	7,025,632		7,221,097		195,465
Federal sources	381,840		387,688		5,848
Other sources	24,500		50,885		26,385
Total revenues	17,476,479		17,754,558		278,079
Expenditures:					
Instruction:					
Regular instruction	6,737,087		6,694,348		42,739
Vocational instruction	667,974		670,629		(2,655)
Other instruction	1,187,606		1,129,671		57,935
Total instruction	8,592,667		8,494,648		98,019
Support services:					
Pupil services	565,551		530,297		35,254
Instructional staff services	1,199,102		1,233,255		(34,153)
General administration services	441,749		473,296		(31,547)
Building administration services	722,510		713,914		8,596
Business services	4,038,250		3,087,909		950,341
Insurance	126,702		111,412		15,290
Other support services	32,000		19,043		12,957
Total support services	7,125,864		6,169,126		956,738
Total expenditures	15,718,531		14,663,774		1,054,757
Excess of revenues over expenditures	1,757,948		3,090,784		1,332,836
Other financing sources (uses): Transfers out	(1,787,448)		(2,102,433)		314,985
Net change in fund balance	(29,500)		988,351		1,647,821
Fund balance - Beginning of year	6,276,113		6,276,113		-
Fund balance - End of year	\$ 6,246,613	\$	7,264,464	\$	1,017,851

See accompanying notes to the required supplementary information.

River Valley School District Notes to Budgetary Comparison Schedule - General Fund

Note 1: Budgetary Information

Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction (DPI). The legally adopted budget and budgetary expenditure control are exercised at the two-digit subfunction level in the General Fund and at the function level for all other funds. Reported budget amounts are as originally adopted or as amended by School Board resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- Based upon requests from District staff, District administration recommends budget proposals to the School Board.
- The School Board prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the School Board may make alterations to the proposed budget.
- Once the School Board (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire School Board.

Appropriations lapse at year-end unless authorized as a carryover by the School Board. The portion of fund balance representing carryover appropriations is reported as an assigned fund balance.

River Valley School District Notes to the Budgetary Comparison Schedule - General Fund (Continued)

Note 2: Budgetary Comparisons

GAAP requires a budgetary comparison for the General Fund and each major special revenue fund.

Required comparisons are between the final budget and actual on a budgetary basis. The "original budget" represents the budget as approved by the school board after it sets the tax to be levied for the fiscal year. The "final budget" is the "original budget" adjusted for any budget amendments approved by the school board during the fiscal year and up to the time the financial statements are ready to be issued. The "actual on a budgetary basis" excludes the revenues, expenditures, and other financing sources/(uses) of the special education fund, which is treated as a special revenue fund for budgetary purposes. The following schedule reconciles the "budgetary basis" revenues and expenditures of the *budgetary comparison schedule - general fund* to the *governmental funds - statement of revenues, expenditures, and changes in fund balances:*

	General Fund Actual on Budgetary Basis	Special Education Fund	General Fund Actual on GAAP Basis
Revenues	\$ 17,754,558 \$	1,249,461	\$ 19,004,019
Expenditures	(14,663,774)	(3,252,207)	(17,915,981)
Other financing sources (uses)	(2,102,433)	2,002,746	(99,687)
Net change in fund balance	\$ 988,351 \$	-	\$ 988,351

Note 3: Excess of Expenditures Over Appropriations

For the year ended June 30, 2021, the General Fund had expenditures in excess of appropriations for the following two-digit subfunction categories:

		ŀ	Actual Over		
	Budget	Actual	Budget		
Vocational instruction	\$ 667,974 \$	670,629 \$	2,655		
Instructional staff services	1,199,102	1,233,255	34,153		
General administration services	441,749	473,296	31,547		

River Valley School District

Schedule of the Employer's Proportionate Share of the Net Pension Liability (Asset)

and Employer Contributions - Wisconsin Retirement System

Last 10 Years*

Schedule of the Employer's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System (WRS) Last 10 Calendar Years*

Measurement Date December 31,	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset)	District's Covered Payrol	Districts Proportionate Share of the Net Pension Liability (Asset) as a Percentage I of it's Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2222	0.05024065.0/		¢ 0.466.00	(20.40)0/	
2020	0.05034865 %	\$ (3,143,336)	\$ 8,166,307	(38.49)%	105.26 %
2019	0.05220418	(1,683,301)	8,047,520) (20.92)	102.96
2018	0.05442736	1,936,354	7,995,703	3 24.22	96.45
2017	0.05657023	(1,679,637)	8,081,003	3 (20.79)	102.93
2016	0.05844663	481,740	8,247,125	5 5.84	99.12
2015	0.05981278	971,946	8,289,419) 11.73	98.20
2014	0.06066889	(1,489,874)	8,384,543	3 (17.77)	102.74

Schedule of the Employer Contributions



	Last 10 Fiscal Years*											
Year Ended June 30,	R Con for	ntractually equired ntributions the Fiscal Period	Contributions in Relation to the Contractually Required Contributions			Contribution Deficiency (Excess)		Payroll fo	s Covered or the Fiscal ear	Contributions as a Percentage of Covered Payroll		
2021	\$	562,864	\$	562,864	¢		_	\$	8,338,729	6.75 %		
2021	Ŷ	539,096	Ŷ	539,096	•		-	Ŷ	8,074,657	6.68		
2019		529,245		529,245			-		8,012,810	6.60		
2018		537,242		537,242			-		7,975,008	6.74		
2017		548,062		548,062			-		8,147,466	6.73		
2016		553,918		553,918			-		8,300,975	6.67		
2015		574,324		574,324			-		8,354,678	6.87		

Notes to the Schedules:

Changes of benefit terms: There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions: No significant change in assumptions were noted from the prior year.

*These schedules are intended to present information for the last 10 years. Additional information will be presented as it becomes available.

See Independent Auditor's Report.

River Valley School District

Schedules of the Employer's Proportionate Share of the Net OPEB Liability (Asset)

and Employer Contributions - Local Retiree Life Insurance Fund (LRLIF)

Last 10 Years*

Schedule of the Employer's Proportionate Share of the Net OPEB Liability (Asset) Local Retiree Life Insurance Fund (LRLIF)

Measurement Date December 31,	District's Proportion of the Net OPEB Liability (Asset)	Propo Share o OPEB	District's Proportionate Share of the Net OPEB Liability (Asset)		Pistrict's Pred Payroll	District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	
2020 2019 2018 2017	0.09847000 % 0.09077700 0.08980000 0.09020000	\$	541,656 386,547 231,714 271,374	\$	4,621,000 4,595,000 4,637,000 3,793,168	11.72 % 8.41 5.00 7.15	31.36 % 37.58 48.69 44.81	

Schedule of the Employer Contributions

Local Retiree Life Insurance Fund (LRLIF)

Last 10 Fiscal Years	;*
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Year Ended June 30,	Rec Contr for th	actually quired ibutions ne Fiscal eriod	Contributions in Relation to the Contractually Required Contributions		Contribution Deficiency (Excess)		Cove for	District's ered Payroll the Fiscal Period	Contributions as a Percentage of Covered Payroll	
2021	\$	1,963	\$	1,963	\$	-	\$	4,621,000	0.0425 %	
2020		1,641		1,641		-		4,041,872	0.0406	
2019		1,730		1,730		-		4,259,401	0.0406	
2018		1,712		1,712		-		4,215,084	0.0406	

Notes to the Schedules:

Changes of benefit terms: There were no changes of benefit terms for any participating employer in LRLIF.

Changes of assumptions: Several actuarial assumptions changed from the prior year Please refer to the notes to the financial statements for additional details.

*These schedules are intended to present information for the last 10 years. Additional information will be presented as it becomes available.

See Independent Auditor's Report.

Supplementary Financial Information

River Valley School District

Combining Balance Sheet - Nonmajor Governmental Funds

June 30, 2021

	Donation/ Student Activity Fund	Ser	ebt rvice und	Capital Projects Fund	Food Service Fund	Community Service Fund	Total Nonmajor overnmental Funds
Assets: Cash and investments Due from other governments	\$313,449 -	\$	16	\$909,879 -	\$ - 12,962	\$ - -	\$ 1,223,344 12,962
Total assets	\$313,449	\$	16	\$909,879	\$12,962	\$-	\$1,236,306
Liabilities: Accrued liabilities Due to other funds	\$ - -	\$	-	\$ - -	\$ 9,876 3,086	\$ - -	\$ 9,876 3,086
Total liabilities	_		-	-	12,962	_	12,962
Fund balances: Restricted	313,449		16	909,879	-	_	1,223,344
Total fund balances	\$313,449		16	909,879	-	-	1,223,344
Total liabilities and fund balance	\$313,449	\$	16	\$909,879	\$12,962	\$-	\$1,236,306

See Independent Auditor's Report

River Valley School District

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended June 30, 2021

	Donation/					Total
	Student	Debt	Capital	Food	Community	Nonmajor
	Activity	Service	Projects	Service	Service	Governmental
	Fund	Fund	Fund	Fund	Fund	Funds
Revenues:						
Property taxes	\$-	\$172,722	\$-	\$-	\$ 80,000	\$ 252,722
Other local sources	125,318	-	1,444	9,459	8,655	144,876
Interdistrict sources	-	-	-	1,706	-	1,706
State sources	-	-	-	14,128	-	14,128
Federal sources	-	-	-	257,949	-	257,949
Other sources	3,420	-	483,330	-	-	486,750
Total revenues	128,738	172,722	484,774	283,242	88,655	1,158,131
Expenditures:						
Instruction:						
Regular instruction	32,946	-	-	-	-	32,946
Vocational instruction	1,721	-	-	-	-	1,721
Other instruction	1,010	-	-	-	-	1,010
Total instruction	35,677	-	-	-	-	35,677
Support services:						
Pupil services	64,416	-	-	-	-	64,416
Instructional staff services	1,496	-	-	-	-	1,496
Business services	-	-	-	450,736	-	450,736
Community services	-	-	-	-	88,655	88,655
Other support services	16,450	-	-	-	-	16,450
Total support services	82,362	-	-	450,736	88,655	621,753
Debt service:						
Principal	-	138,136	-	-	-	138,136
Interest	-	34,586	-	-	-	34,586
Total debt service	-	172,722	-	-	-	172,722
Total expenditures	118,039	172,722	-	450,736	88,655	830,152
Other financing sources (uses):						
Transfers in		-		99,687		99,687
Net change in fund balances	10,699	-	484,774	(67,807)	_	427,666
Fund balances - Beginning of year,						
as restated	302,750	16	425,105	67,807	-	795,678
Fund balances - End of year	\$313,449	\$ 16	\$909,879	\$ -	\$ -	\$ 1,223,344

See Independent Auditor's Report

Other Reports

WIPFLI

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit Performed in Accordance with Government Auditing Standards

Board of Education River Valley School District Spring Green, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the River Valley School District (the "District") as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 4, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph in this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2021-001 that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Responses to Findings

The District's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wippei LLP

Wipfli LLP

November 4, 2021 Madison, Wisconsin



Independent Auditor's Report on Compliance for Each Federal and State Program and on Internal Control Over Compliance Required by the Uniform Guidance and the State of Wisconsin Single Audit Guidelines

Board of Education River Valley School District Spring Green, Wisconsin

Report on Compliance for Each Major Federal and State Program

We have audited the River Valley School District's (the "District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *State of Wisconsin Single Audit Guidelines*, issued by the Wisconsin Department of Administration, that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2021. The District's major federal and state programs of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the *State of Wisconsin Single Audit Guidelines*, issued by the Wisconsin Department of Administration. Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination on the District's compliance with those requirements.

Opinion on Each Major Federal and State Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal and state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State of Wisconsin Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control of deficiencies, in internal control over compliance control over compliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State of Wisconsin Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Wippei LLP

Wipfli LLP

November 4, 2021 Madison, Wisconsin

River Valley School District

Schedule of Federal Awards

Year Ended June 30, 2021

Grantor Agency/Pass Through Agency/Program Title	CFDA Number	Pass-Through Entity Identifying Number	Accrued Revenue 7/1/2020	Cash Received	Federal Expenditures	Accrued Revenue 6/30/2021	
U.S. DEPARTMENT OF AGRICULTURE							
Passed through Wisconsin Department of Public Instruction Child Nutrition Cluster							
COVID 19 - School Breakfast Program	10.553	2021-565523-DPI-SB-SEVERE-546	\$ 22,541	\$ 91,573	\$ 73,778	\$ 4,746	
COVID 19 - National School Lunch Program	10.555	2021-565523-DPI-NSL-547	35,810		152,899	8,218	
Donated Food Commodities	10.555	N/A		31,272	31,272	, -	
Total CFDA 10.555			35,810	211,763	184,171	8,218	
Total Child Nutrition Cluster			58,351	. 303,336	257,949	12,964	
U.S. DEPARTMENT OF EDUCATION							
Passed through Wisconsin Department of Public Instruction							
ESEA Title I - Basic Grant	84.010	2021-565523-DPI-TIA-141	19,004	149,454	159,294	28,844	
Special Education Cluster							
IDEA Flow Through	84.027	2021-565523-DPI-IDEA-FT-341	22,056	332,665	317,246	6,637	
Preschool Entitlement	84.173	2021-565523-DPI-IDEA-P-347	3,596	18,280	14,684	-	
Total Special Education Cluster			25,652	350,945	331,930	6,637	
ESEA Title II-A Teacher/Principal	84.367	2021-565523-DPI-TIIA-365	249	25,382	34,558	9,425	
Title IV-A-Student Support and Acad Enrich Grants	84.424	2021-565523-DPI-TIV-A-381	2,023	36,276	34,253	-	
Elementary and Secondary School Emergency Relief Passed through CESA #3	84.425	2021-565523-DPI-ESSERF-160		159,583	159,583	-	
Career and Technical Education - Basic Grants to States	84.048	2021-565523-DPI-CTE-400		10,871	10,871	-	
Total U.S. Department of Education			46,928	732,511	730,489	44,906	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through Wisconsin Department of Health Services				404.400			
Medical Assistance Program Cluster	93.778	N/A		131,129	131,129	-	
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 105,279	\$ 1,166,976	\$ 1,119,567	\$ 57,870	
See Independent Auditor's Report.							

See Notes to Schedule of Federal Awards and State Financial Assistance.

River Valley School District

Schedule of State Financial Assistance

Year Ended June 30, 2021

Grantor Agency/Pass Through Agency/Program Title	State I.D. Number	Pass-Through Entity Identifying Number	Accrued Revenue 7/1/2020	Cash Received	Federal Expenditures	Accrued Revenue 6/30/2021
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION						
Special Education and School Age Parents:						
Internal District Program	255.101	565523-100	\$-	\$ 763,957	\$ 763,957	\$-
Passed through CESA #3	255.101	749903-100	-	11,127	11,127	-
Passed through CESA #5	255.101	749905-100	-	2,034	2,034	-
Total Special Education and School Age Parents			-	777,118	777,118	-
State Lunch	255.102	565523-107	-	6,330	6,330	-
Common School Fund	255.103	565523-104	-	58,419	58,419	-
Transportation Aid	255.107	565523-102	-	96,895	96,895	-
Wisconsin School Day Milk Program	255.115	565523-109	-	3,093	3,093	-
General Equalization	255.201	565523-116	85,835	5,684,502	5,688,549	89,882
Supplemental Per Pupil Aid	255.245	565523-181	-	3,714	3,714	-
State Breakfast Program	255.344	565523-108	-	4,705	4,705	-
Early College Credit Program	255.445	565523-178	-	338	338	-
Achievement Gap Reduction	255.504	565523-160	-	259,485	259,485	-
Educator Effective Eval Sys Grants Public	255.940	565523-154	-	8,400	8,400	-
Per Pupil Aid	255.945	565523-113	-	906,724	906,724	-
High Cost Transportation Aid	255.947	565523-114	-	26,289	26,289	-
Career and Technical Education Incentive Grants	255.950	565523-171	-	11,965	11,965	-
Assessments of Reading Readiness	255.956	565523-166	-	1,740	1,740	-
Total Wisconsin Department of Public Instruction			85,835	7,849,717	7,853,764	89,882
WISCONSIN DEPARTMENT OF NATURAL RESOURCES						
Payments in Lieu of Taxes	370.503	N/A	-	63,122	63,122	-
WISCONSIN DEPARTMENT OF REVENUE						
Computer Aid	835.109	N/A	22,083	95,458	95,458	22,083
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			\$ 107,918	\$ 8,008,297	\$ 8,012,344	\$ 111,965

See Independent Auditor's Report.

See Notes to Schedule of Federal Awards and State Financial Assistance.

River Valley School District Notes to the Schedules of Expenditures of Federal Awards and State Financial Assistance

Year Ended June 30, 2021

Note 1: Summary of Significant Accounting Policies

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state award activity of the District under programs of the federal and state government for the year ended June 30, 2021. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and *State of Wisconsin Single Audit Guidelines*. Because the schedules present only a selected portion of the operations of the District, it is not intended to, and does not, present the financial position, changes in net position, or cash flows of the District. Expenditures reported on the schedules are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 2: De Minimis Cost Rate

The District has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 3: Special Education and School Age Parents Program

2020-2021 eligible costs under the State Special Education Program are \$2,542,646.

Note 4: Subrecipients

The District does not have subrecipients or subrecipent expenditures.

Year Ended June 30, 2021

Section I - Summary of Auditor's Results

Financial Statements Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	Yes
Noncompliance material to the financial statements noted?	No
Federal Awards Internal control over major programs:	
Material weakness(es) identified?	Νο
Significant deficiency(ies) identified?	No
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major federal programs:	

CFDA Number	Name of Federal Program or Cluster		
84.027 and 84.173	Special Education Cluster		
Dollar threshold used to distinguish between Type A and Type B programs	\$750,000		
Auditee qualified as a low-risk auditee?	Yes		

Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2021

Section I - Summary of Auditor's Results (Continued)

State Financial Assistance Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	No
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with the <i>State of Wisconsin Single Audit Guidelines?</i>	Νο

Identification of major state programs:

CFDA Number	Name of State Program		
	Special Education and School Age		
255.101	Parents		
255.107	Pupil Transportation		
255.201	General Equalization		
255.504	Achievement Gap Reduction		

Federal program audited as a major program to meet State requirements:

93.778

Medical Assistance Program Cluster

River Valley School District Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2021

Section II - Financial Statement Findings

2021-001: Financial Accounting and Reporting

Criteria - The District is responsible for reporting financial data reliably in accordance with accounting principles generally accepted in the United States (GAAP).

Condition - As part of our professional services we were requested to draft the financial statements and accompanying notes to the financial statements.

Cause - The District does not expect, nor does it require, its financial staff to have the ability to prepare GAAP financial statements.

Effect - As a result of not having an individual trained in the preparation of GAAP basis financial statements, the completeness of the financial statement disclosures and the accuracy of the financial statement presentation is negatively impacted as outside auditors do not have the same comprehensive understanding of the District as its own management.

Recommendation - We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

Management's Response - The District does not have the resources and staff to prepare the financial statements and notes but will continue to oversee the auditor's services and review and approve the financial statements and notes.

Section III - Federal and State Findings and Questioned Costs

None.

River Valley School District Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2021

Section IV - Other Issues

Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?

Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue, or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the *State of Wisconsin Single Audit Guidelines*:

Department of Public Instruction	
Department of Natural Resources	
Department of Health Services	
Department of Revenue	

Was a Management Letter or other document conveying audit comments issued as a result of this audit?

Yes

No No No No

No

, Walke

Name of Partner

Dan Walker

Date

November 4, 2021

River Valley School District Schedule of Prior Year's Findings and Questioned Costs

Year Ended June 30, 2021

Financial Statement Findings

2020-001: <u>Financial Accounting and Reporting</u> - See finding 2021-001.